

# Impact of Agricultural support policies on Smallholders' resilience to Food insecurity: Evidence from Iran

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<https://doi.org/10.22067/jead.2025.91359.1322>

## Abstract

One of the essential goals of societies, primarily developing countries, is to eradicate poverty and achieve sustainable development. As vulnerable individuals in various communities increasingly face various economic, environmental, and political challenges, governments and policymakers' pre-crisis management to increase the productivity of different economic sectors, such as the agricultural sector, is considered inevitable. The efficiency of the farm sector is not only crucial for ensuring food security in the country, but it will also affect the livelihoods, incomes, and resilience of rural smallholders. Given the above, the purpose of this study is to investigate the impact of agricultural support policies on the resilience of rural farmers in the Fariman region. In this regard, The Resilience Index Measurement and Analysis (RIMA) introduced by the FAO has been used to determine the resilience of rural farmers. Additionally, the distribution of subsidized fertilizers to farmers as a common agricultural support policy in the country has been chosen. The impact of this agricultural support policy on the resilience of rural farmers has been estimated using the propensity score matching method in this study. The study area is the Hossein Abad Rekhneh Gol village, located in Fariman County, and the data were collected through documentation and the use of questionnaires. The study results indicate that households eligible to receive subsidized fertilizers have higher resilience on average compared to households that are not eligible. Based on the research findings for the study area, due to government budget and supply constraints, subsidized fertilizer should be prioritized for smallholder farmers in rural areas rather than large-scale operations. Furthermore, the number of agricultural wells available for rent to rural farmers should be significantly expanded.

**Keywords:** Agricultural support policies, Rural farmers, Resilience, Propensity Score Matching, Food insecurity.

## 1. Introduction

Achieving food security and combating poverty and hunger have become central to the agricultural policies of various countries, especially in developing and underdeveloped societies. This can be supported by various statistics that have been published to validate the statement above. In 2024, about 700 million people—or 8.5 percent of the global population—live in extreme poverty on

38 less than \$2.15 a day. Around 3.5 billion people live on less than \$6.85 a day, the poverty line  
39 more relevant for middle-income countries, which are home to three-quarters of the world's  
40 population. Also, 1.2 billion people around the world face life-changing risks from climate-related  
41 hazards, such as floods, heat waves, droughts, or cyclones (Christoph Lakner, Maria Eugenia  
42 Genoni, Henry Stemmler, Nishant Yonzan, 2024). In two major global programs, the Millennium  
43 Development Goals (MDGs) and the Sustainable Development Goals (SDGs), one of the most  
44 critical sustainable development goals is the eradication or reduction of global poverty and hunger.  
45 Accordingly, medium-term and short-term programs have been outlined in different communities  
46 to achieve these overarching goals (Sustainable Development Goals, 2019). Among the various  
47 economic sectors, the agricultural sector, due to its ability to produce and supply food, increase  
48 employment through the expansion of upstream and downstream industries, and increase foreign  
49 exchange earnings through the expansion of non-oil exports, plays an essential and decisive role  
50 in establishing food security. It can also facilitate economic development, especially in  
51 underdeveloped and developing countries. Therefore, the development of the agricultural sector  
52 has been considered as one of the most effective tools for reducing the poverty of the communities  
53 above in recent decades (Alam et al., 2023).

54 Iran, as a developing country, is no exception to the above rule and requires the development  
55 of the agricultural sector to stimulate sustainable and comprehensive economic growth. The  
56 negative impact of climate change on agricultural production, intensified inflationary trends, high  
57 food prices, increasing food waste, increasing need for food imports, and, more significantly,  
58 ongoing international sanctions make it difficult to access affordable food and pose challenges to  
59 Iran's food security (Ghalibaf et al., 2022). Therefore, increasing the productivity of the  
60 agricultural sector, in addition to ensuring the country's food security, can significantly affect the  
61 livelihood and employment status of the rural population of Iran. The small-scale and peasant  
62 production system is the most prevalent mode of production, accounting for more than 85% of  
63 agricultural production units in the country (Mojaveran et al., 2019).

64 Given the points mentioned above about the importance of the agricultural sector and the  
65 significant role of rural smallholders in this sector, attention to the employment and livelihood  
66 status of these households is considered a fundamental element in achieving development. On the  
67 other hand, since rural residents are more exposed to economic, environmental, and social  
68 vulnerabilities compared to urban dwellers due to the lack of various welfare facilities, the  
69 adoption and implementation of appropriate policymaking in the agricultural sector and rural areas  
70 can be helpful and effective in responding to the phenomenon of migration and reducing the rural  
71 population growth rate as a tool to increase the productivity of agricultural products and increase  
72 employment in rural areas (Moradian et al., 2023).

73 In general, the support policies in Iran's agricultural sector can be introduced in three general  
74 frameworks. The first group includes tax exemptions, legal privileges, tariff barriers, and  
75 preferential rates for bank credits. The second group includes explicit and implicit subsidies for  
76 the production and consumption of agricultural commodities, including input subsidies and price  
77 support measures. Finally, the third group can be introduced as public services and infrastructure  
78 in the agricultural sector, which includes budget payments for the development of agricultural

79 infrastructure, research and extension, and other civil activities in the agricultural sector (Mojtahed  
80 & Esfahani, 1989).

81 Granting production subsidies and guaranteed prices of strategic agricultural products are  
82 among the most common types of direct support for agricultural producers in Iran. The objective  
83 of the government and policymakers in adopting and implementing the policies mentioned above  
84 is not only to increase the productivity of the farm sector but also to increase the income of farmers  
85 and improve their livelihood status, especially rural smallholders. Regarding the improvement of  
86 the livelihood status of rural smallholders, one can refer to ensuring their food security and income  
87 stability, as agricultural producers are constantly faced with technical, economic, and  
88 environmental challenges due to the nature of farming production. Therefore, identifying and  
89 implementing measures that will increase the resilience of rural smallholders is of great  
90 importance.

91 The concept of resilience is considered as the capacity of a system, family, or individual to  
92 resist various shocks and risks, which has been on the agenda of all countries as a new concept of  
93 development in the 2030 Sustainable Development Agenda (d'Errico et al., 2021; FAO, 2018).

94 Without urgent action to reduce various shocks and risks, alongside measures to enhance the  
95 resiliency of individuals, it may take decades to eradicate extreme poverty and over a century to  
96 eliminate poverty as defined for nearly half of the global population (Haile Aboye et al., 2024;  
97 Maria Gabriela Farfan Betran, 2024). In Iran, a significant portion of agricultural producers  
98 consists of rural smallholders, highlighting the importance of their resilience to food insecurity.  
99 Therefore, it is crucial to consider measures and policies that strengthen the resilience of rural  
100 farmers against different shocks.

101 Upon reviewing the existing literature, a significant gap becomes apparent. While many studies  
102 have focused on the impact of agricultural support policies on food insecurity, few have explored  
103 their effects on farmers' resilience to food insecurity.

104 Table 1 refers to some of the mentioned studies.

Number	Surveyed study	Location	Policy measures / Programs (in Agriculture)	Mean result
1	(Hunt et al., 2011)	Australian villages	Agricultural extension; extension program in the Tasmanian sheep industry as a supporting case study	Improving the capacity-building and resilience in rural industries and communities
2	(Schouten et al., 2012)	Netherlands	Rural development policies; Impact of Modulation from a Resilience Perspective	Increasing an average score of 79/156 on the criteria for developing resilience.
3	(Azwardi et al., 2016)	Indonesia	Agricultural policy (non-energy subsidy)	The subsidy is affected by the price of rice.
4	(Ambelu et al., 2017)	Southern Ethiopia	The intervention measures on the livestock and	Improving the resilience of rural communities.

			infrastructure of resilience dimensions	
5	(Walls et al., 2018)	low- and middle-income countries	The impact of agricultural input subsidies on food and nutrition security	Improving household cash income, change household behavior and food consumption. Changes in non-food consumption.
6	(Huang et al., 2018)	China	Agricultural Land use policy; (WMRH) withdrawal mechanism for rural homesteads.	Implementation of a WMRH is found to be optimal for enhancing rural resilience.
7	(d'Errico et al., 2020)	Lesotho	Cash transfer projects; Child Grant Program.	Positive and significant short-term impact on less resilient households.
8	(Buitenhuis et al., 2020)	Netherlands	Common agricultural policies (CAP)	Strongly support the robustness of the resilience of farming system.
9	(Anantha et al., 2021)	South Asia	Management practices on sustainable crop production	Improving climate resilience in smallholder farming systems
10	(Maia et al., 2021)	Brazil	Climate resilience program; a set of climate-smart production practices and locally-adapted technologies.	Improving the production practices, land management, and the quality of life of the farmers.
11	(Mokgomo et al., 2022)	South Africa	Impact of Government Agricultural Support on Agricultural Income, Production and Food Security	Significant in reducing food insecurity, improving agricultural production and income of the beneficiary small-scale farmers.
12	(Baffour-Ata et al., 2023)	Ghana, Bono east Region,	Climate smart agriculture (CSA) program.	Positive and significant effect on the resilience of smallholder farmers.
13	(Ali et al., 2023)	Ethiopia	Climate smart agriculture (CSA) program.	Increasing smallholder farmers' resilience
14	(Temesgen Gelata et al., 2024)	Ethiopia	Dairy contract farming adoption	Increasing households' resilience to food insecurity by 18%

105

106 While review of studies on the effects of agricultural policies on various factors (including  
107 farmers' welfare, food security, and production productivity) generally indicate that appropriate

108 policies can improve the overall agrarian system, research assessing the impact of support policies,  
109 such as subsidized fertilizer distribution, on the resilience of farming households to food insecurity  
110 is lacking. Given the existing gap among the studies conducted, especially in Iran, this research  
111 intends to examine the effect of a common support policy in the Iranian agricultural sector on the  
112 resilience of rural smallholders against food insecurity. It is believed that the proper  
113 implementation and adoption of each type of support policy in this sector not only provides the  
114 means to achieve the overarching goals, such as achieving sustainable food security but also leads  
115 to an improvement in the livelihood status and resilience of farmers.

## 116 **2. Materials and Methods**

### 117 **2.1. Study area and Data**

118 Fariman County, with an area of 3,356 square kilometers, is located 75 kilometers from the  
119 center of Khorasan Razavi Province. The county has two districts, four cities, five townships, and  
120 148 inhabited villages. The total population of Fariman County is 99,001, of which 85,966 live in  
121 cities and 40,035 (44.40%) live in villages (Iran Statistics Center, 2015).

122 Among the counties in Khorasan Razavi province, Fariman County is considered as an important  
123 agricultural production hub due to its extensive irrigated and rain-fed farmlands and high capacity  
124 for agricultural, horticultural, and livestock production.

125 Considering the significance of agricultural production in Fariman County, studying and  
126 examining the resilience capacity of farmers in this region and the impact of agricultural support  
127 policies on their resilience are of undeniable importance.

128 With the objective of studying the impact of agricultural support policies on the resilience of rural  
129 farmers, the following criteria have been considered for selecting the target village in  
130 Qalandarabad district:

- 131 • The study village should have a sufficient number of farm households for whom agriculture  
132 is the main source of income for the household head.
- 133 • The agriculture of the households under study should include both rain-fed and irrigated  
134 farming.
- 135 • The farmers should reside in the same village.

136 According to the opinions of experts from the organization of Agriculture Jihad in Fariman County  
137 and the Agricultural Support Services Organization in Qalandarabad, the village of Hosein Abad  
138 Rekhneh Gol has been selected for the study due to the level of rural employment in the agricultural  
139 sector and the availability of diverse water resources (wells and qanats).

140 The resilience of the statistical population in facing food insecurity was estimated using the results  
141 of a previous study (Moradian et al., 2023) conducted in Hossein Abad Rekhneh Gol village. The  
142 households of rural farmers who were part of the study (Moradian et al., 2023) were surveyed  
143 about their receipt of agricultural support subsidies. The impact of farming subsidies on the  
144 resilience index against food insecurity was then calculated using the methods detailed in section  
145 3 of this article. The statistical sample group comprised 149 farm households, selected through a  
146 random sampling method from a total of 214 farmers in the village.

147 The methodology employed in this research comprises two main parts. The first part estimates the  
148 resilience index of rural smallholders against food insecurity, and the second part examines the  
149 effect of the implemented support policies on this index.

### 150 **3.2. Estimating the Resilience Index of Rural Smallholders against Food Insecurity**

151 In this study, the resilience index of rural smallholders was estimated using the RIMA (Resilience  
152 Index Measurement Analysis), which was introduced by the FAO in 2008 and expanded in 2016.  
153 The RIMA resilience index consists of four pillars, namely access to public services, assets, social  
154 safety nets, and adaptive capacity. Each of these pillars is composed of a number of unobservable  
155 variables. To examine the resilience index (RIMA) against food insecurity, various food insecurity  
156 indicators can be utilized, including the Food Consumption Scale (FCI) and the Household Hunger  
157 Scale (HHS).

158 Finally, after separately calculating the resilience index's pillars and the food insecurity indicators,  
159 the RIMA Resilience Index is obtained using methods such as structural equation models  
160 (MIMIC<sup>1</sup>). The RIMA resilience index can range from zero to one hundred, with lower values  
161 meaning less resilience to food insecurity and vice versa.

162

### 163 **3.3. Estimating the Impact of Agricultural Support Policies on the Resilience of Rural** 164 **Farmers**

165 In general, the policies of purchasing agricultural products at guaranteed prices and providing  
166 subsidies for agrarian inputs are considered the most significant agricultural support policies  
167 implemented in various regions, including the area under investigation in this study. The  
168 guaranteed price policy, primarily applicable to wheat, involves the government announcing the  
169 purchase rate for wheat for the upcoming agricultural year, allowing farmers to supply their  
170 produce to the government.

171 The policy of granting agricultural input subsidies, a recent initiative, is a comprehensive support  
172 system for farmers. It includes granting credit and financial facilities, distributing agrarian inputs,  
173 and other facilities. Notably, among these, the allocation of subsidized fertilizers plays a crucial  
174 role. These fertilizers, distributed based on farmers' share of agricultural water ownership, directly  
175 enhance their productivity and income. Other required inputs are obtained by farmers in the free  
176 market.

177 Considering that some of the farmers under study, due to the low quantity or quality of their  
178 harvested wheat or other factors, do not want to benefit from the wheat guaranteed price policy  
179 and sell their product freely, and also the difference in yields makes it challenging to examine the  
180 effect of the guaranteed price policy on the resilience of farmers, in the present study, the impact  
181 of the subsidized fertilizer distribution policy on the resilience of rural farmers evaluation. As  
182 mentioned, the main objective of this study is to examine the effects of subsidized fertilizer  
183 distribution on the RIMA resilience index, which is called the Resilience Capacity Index (RCI) of  
184 rural households. In this regard, the Matching Method is considered an effective tool for evaluating

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<sup>1</sup> . Multiple Indexes and Multiple Causes.

185 the effect of a specific treatment (for example, an agricultural policy) on a group of people in  
186 society. In empirical research, matching is defined as pairing and comparing treatment group units  
187 with control group units based on observable characteristics (Independent variables). This method  
188 was first used by Rosenbaum and Rubin (Rosenbaum & Rubin, 1985) and has since been  
189 extensively used in the field of market policy evaluation (Filsaraee., 2015).

190 The matching method can be used in all situations where an individual with a specific treatment  
191 or a group of individuals with a particular treatment is compared to a group of individuals without  
192 that treatment. There have been many studies conducted abroad on the evaluation of policies using  
193 the matching approach, including the studies by Dehejia and Haba (1966), List and colleagues  
194 (2003), Mendelsohn (2006), Profiling and Weis (2008), and Chadder and Quinn (2012) and Penn  
195 (2014), (Pishbahar Esmaeel, 2017). Therefore, the resilience of a sample group that has benefited  
196 from the fertilizer subsidies policy can be compared to other sample groups.

197 Any microeconomic evaluation study should overcome the issue of selection bias. This issue arises  
198 from the fact that the objective is to compare the outcomes of participation in a program or non-  
199 participation. Both outcomes cannot be observed for an individual at the same time. Additionally,  
200 considering the average outcome of non-participation as an appropriate approximation is not valid  
201 since, in general, participating and non-participating groups may differ even in the absence of  
202 treatment, a phenomenon known as selection bias. The Propensity Score Matching (PSM)  
203 approach is a possible method to address this issue.

204 Conventionally, the effects of treatment in econometric models are estimated through virtual  
205 endogenous regressors, which allow individuals and groups to be classified into two different  
206 groups called treatment and control groups. One of the common econometric approaches is the  
207 Heckman two-step Tobit model, which, in the first step, includes the estimation of probabilistic  
208 models such as Probit and Logit. The propensity score matching method does not require  
209 identification restriction and estimates the effects of treatment by simulating a random experiment  
210 in a non-parametric method. This means that it matches observations in the treatment group with  
211 observations in the group that did not receive treatment (Iravani S, Kakhki Daneshvar M, 2019).

212 To estimate the propensity score, the probability of participation in the treatment must first be  
213 calculated for all samples using the observed variables as explanatory variables. Then, individuals  
214 in the control sample are selected as matched samples for each individual in the treatment sample.  
215 Logit or Probit models are used to calculate the probability of participation in the treatment. In this  
216 study, the treatment is the use of agricultural support policies (subsidised fertilizer), and the  
217 independent variables include the pillars of the resilience RIMA index such as access to public  
218 services (ABS), assets (AST), social safety nets (SSN), and adaptive capacity (AC). The  
219 experimental model is as follows:

$$Y = \alpha + ABS_i X_i + AST_i X_i + SSN_i X_i + AC_i X_i \quad (1)$$

220 The Average Treatment Effect on the Treated (ATT) is considered the parameter of interest in the  
221 PSM analysis. In this study, ATT is the average effect of agricultural support policies (subsidies  
222 fertilizer) on the resilience of the rural households under study. ATT is calculated using the

223 matching of observations in the treatment group and the control group that are close in terms of  
 224 propensity scores, as follows:

$$ATT(x) = E(Y_{1i}|T_i = 1) - E(Y_{0i}|T_i = 1) \quad (2)$$

225 Descriptively, the PSM estimate is simply a difference in means between the treatment group and  
 226 the control group, where the means are weighted averages using the weights of the distribution of  
 227 propensity scores to participate (Pishbahar Esmael, 2017).

228 In the research literature, various methods of propensity score matching are used to match two  
 229 treatment and control groups with similar propensity scores to calculate ATT. Given that the choice  
 230 of matching estimator depends heavily on the characteristics of the data under consideration and  
 231 the structure of the study, the Radius estimator is used in this study.

#### 232 4. Results

233 As explained, the PSM approach was used to examine the effect of agricultural support policy on  
 234 the resilience of rural farmers in the village of Hossein Abad Rekhneh Gol. In this approach, the  
 235 dependent variable is the Resilience Capacity Index (RCI), and the independent variables include  
 236 access to public services (ABS), assets (AST), social security networks (SSN), and adaptive  
 237 capacity (AC). The data used in this section were extracted from the results of the study conducted  
 238 by (Moradian et al., 2023). Based on the mentioned results, out of the 149 households examined,  
 239 33 households (22%) are highly resilient, 82 households (55%) are resilient, 26 households (18%)  
 240 are relatively resilient, and finally, eight households (5%) are vulnerable to food insecurity.

241 Also, farmers who received subsidized fertilizers during the agricultural year are considered the  
 242 treatment group, and farmers who did not receive subsidized fertilizers are in the control group.  
 243 Table 2 shows the number and share of the treatment and control groups.

244 **Table 2- The number and share of rural households in the treatment and control groups**

<i>Control Group</i> <i>(Farmers who did not receive subsidized fertilizer)</i>	<i>Treatment Group</i> <i>(Farmers who received subsidized fertilizer)</i>	<i>Description</i>
76	73	<i>Number (household)</i>
51%	49%	<i>Share of total (percentage)</i>

245 Source: Research findings

246 Table 3 shows the results of comparing the means of the two treatment and control groups for the  
 247 independent variables of the model before matching.

248 **Table 3- Comparison of the average resilience pillars in two control and treatment groups**

<i>Pvalue</i>	<i>T</i>	<i>Standard Deviation</i>		<i>Mean</i>		<i>Independent Variables</i>
		<i>Treatment Group</i>	<i>Control Group</i>	<i>Treatment Group</i>	<i>Control Group</i>	
0.00	4.66	0.14	0.56	0.36	-0.35	<i>Access to Basic Service (ABS)</i>
0.00	-11.17	0.81	0.65	0.68	-0.66	<i>Assets (AST)</i>



0.38	0.86	1	1	0.17	0.17	<i>Social Safety Nets (SSN)</i>
0.00	-0.5	0.96	0.86	0.4	-0.39	<i>Adaptive Capacity (AC)</i>

249 Source: Research findings

250 As can be seen from the table, before matching, the social safety net variable does not  
 251 statistically differ between the control and treatment groups. However, there is a statistically  
 252 significant difference between the control and treatment groups in terms of the variables of  
 253 access to public services, assets, and adaptation capacity. These differences indicate that there is  
 254 sample selection bias, and therefore, matching of households from the two groups is necessary  
 255 before examining and evaluating the effect of the subsidized fertilizer distribution on household  
 256 resilience capacity.

257 The first step in the propensity score matching process is to use the Logit or Probit method. In this  
 258 study, these calculations were performed using the Probit model based on the default settings of  
 259 the Stata software. Although there is no need to interpret the Probit model's results at this stage,  
 260 they are shown in Table 4.

261 **Table 4 - Propensity Score Matching calculations - The Probit model results**

<i>P-value</i>	<i>T</i>	<i>Coefficients</i>	<i>Variables</i>
0.03	2.10	0.39	<i>Access to Basic Service (ABS)</i>
0.00	6.05	1.49	<i>Assets (AST)</i>
0.26	-1.11	-0.14	<i>Social Safety Nets (SSN)</i>
0.14	1.47	0.24	<i>Adaptive Capacity (AC)</i>
0.97	0.03	0.005	<i>Intercept</i>
Log likelihood: 50.42      LR Chi2: 105.66			<i>Prob 0.00</i>

262 Source: Research finding

263 Table 5 explains the estimated propensity score. Once the propensity score has been calculated for  
 264 each observation, it is necessary to ensure that there is an overlap in the propensity score range  
 265 between the control and treatment groups. This range is called the region of common support and  
 266 is used to determine the optimal number of blocks.

267 **Table 5- Descriptive statistics of the estimated Propensity Score Matching**

<i>Mean</i>	<i>Smallest</i>	<i>Percentiles</i>	<i>Thresholds</i>
0.686	0.134	0.137	1%
		0.167	5%
<b>Std. Dev</b>	0.145	0.197	10%
0.289	0.145	0.473	25%
	<b>(Largest)</b>	0.758	50%
<b>Variance.</b>	0.999	0.932	75%

0.082	0.999	0.990	90%
	0.999	0.999	95%
<b>Observations</b> 103	1	0.999	99%

268 Source: Research findings

269 Based on the table above, the common support region is in the range (of 0.134 to 1), and the  
270 optimal number of blocks determined is five. This number of blocks ensures that the mean  
271 propensity score is the same for the treatment and control groups in each block.

272 Table 6 shows the results of the test of the propensity score's balancing property. Based on Table  
273 6, which indicates the number of treatments and controls in each block, the balance of the blocks  
274 has been achieved.

275  
276

**Table 6- The balance test of the estimated propensity score**

<i>Sum</i>	<i>Receiving and not receiving subsidized fertilizer</i>		<i>Propensity score blocks</i>
	<b>1</b>	<b>0</b>	
12	3	9	0.134
9	5	4	0.2
12	5	7	0.4
23	16	7	0.6
47	44	3	0.8
103	73	30	<i>Sum</i>

277 Source: Research findings

278 Table 7 shows the effect of the subsidized fertilizer distribution support policy on the resilience  
279 index of rural farmers in Hossein Abad Rekhneh Gol village. This table shows the results of using  
280 the propensity scores obtained from the Probit model and matching the propensity scores using the  
281 radius method. The radius method was chosen from among the other available algorithms for  
282 calculating the ATT (Average Treatment Effect on the Treated).

**Table 7- The effect of the support policy of subsidized fertilizer distribution on the RCI of rural farmers**

<i>Standard Deviation</i>	<i>t</i>	<i>Numbers of Control Group</i>	<i>Numbers of Treatment</i>	<i>Average Treatment effect on the Treated</i>	<i>Treatment</i>	<i>Dependent Variable</i>
1.55	4.08	73	30	6.33	Receiving subsidized fertilizer	<i>Resilience Capacity Index</i>

284 Source: Research findings

285 As can be seen from the table, the t-statistic between the control and treatment groups is significant.  
286 This means that the distribution of subsidized fertilizers, as an agricultural support policy, has a  
287 significant effect on the resilience index of rural farmers in Hossein Abad Rakhneh Gol village.  
288 The mean resilience of the treatment group (the group that received subsidized fertilizers) is higher  
289 in the face of food insecurity than the control group (the group that did not receive subsidized  
290 fertilizers).

## 291 **5. Conclusion and Discussion**

292 In general, unpredictable crises in the political, economic, and environmental fields are considered  
293 to be significant factors in food insecurity in developing countries. Iran, as a developing country,  
294 has always been and continues to face various shocks, such as climate change, drought, and  
295 political and economic sanctions. These challenges and problems have had a significant impact on  
296 different economic sectors, especially agriculture and industry, in recent years. The increase in the  
297 volume of imports and the price of various items, including livestock inputs, to supply and produce  
298 agricultural products in recent years is a testament to this claim.

299 Since resilience is considered the capacity for absorption, adaptation, and transition of an  
300 individual or household in the face of shock (Béné et al., 2012), increasing resilience requires long-  
301 term measures that cannot be achieved without the support of policymakers. These measures  
302 include a wide range of actions, including the creation and improvement of infrastructure and  
303 agriculture, especially in rural areas.

304 Taking into account the above, the purpose of this study is to examine the effect of the subsidized  
305 fertilizer distribution support policy on the resilience of rural farmers in Hossein Abad Rakhneh  
306 Gol village. In this regard, the propensity score matching approach has been used. Based on the  
307 results obtained from the mentioned method, it was found that the average resilience of households  
308 that received subsidized fertilizers is higher than the group of households that did not benefit from  
309 this policy. The findings reveal a significant positive effect of subsidized fertilizer on household  
310 resilience to food insecurity, with participating households demonstrating. This suggests that  
311 subsidized fertilizer programs can contribute to enhanced food security, potentially by increasing  
312 crop yields, improving household income, and diversifying food production.

313 Furthermore, the analysis of the resilience index by (Moradian et al., 2023) indicates among the  
314 variables that create the asset pillar in the resilience index, the wheat yield variable plays a  
315 significant role. Therefore, factors that lead to an increase in the yield of agricultural products can  
316 also increase their resilience in the face of food insecurity. One of the factors that have a significant  
317 impact on improving the yield of agricultural products, including wheat, is the use of chemical  
318 fertilizers (including nitrogen, phosphorus, and potassium). In the crop year (2022-2023) in which  
319 the data was collected, these fertilizers were the only subsidized input distributed by the  
320 government to farmers. Due to the price difference between subsidized fertilizers and the market,  
321 many of the farmers studied who were unable to receive this subsidy due to lack of agricultural  
322 water were unable to buy it in the market in cash, too. This can have a significant impact on  
323 reducing the yield of their products and consequently affect their resilience.

324 In general, given that the majority of agricultural producers are rural smallholders and the  
325 livelihood of rural residents and farmers has been affected by various economic and environmental  
326 shocks in recent years, the lack of government support in the form of appropriate and effective  
327 policies to improve the resilience of farmers has further provided the ground for rural migration to  
328 cities. It will lead to an increase in poverty and marginalization.

329 Creating an understanding and awareness of rural farmers' resilience and identifying the factors  
330 and policies that affect their resilience will lead to directing the policy path in the form of

331 improving the weaknesses of different regions and will result in significant savings in budget and  
332 time. These two factors are among the important and limiting factors in various policy-making.

333 Finally, based on the study results, it is recommended that:

334 • The number of available agricultural rental wells for rural farmers should be increased.  
335 Additionally, extending the contract duration with rural farmers could lead to an increase  
336 in the productivity of agricultural production in rural areas.

337

338 • Necessary changes in the resolution related to fertilizer distribution laws should be made  
339 in a way that small rural landowners (including rain-fed farmers? and irrigated farmers?)  
340 receive subsidized fertilizers based on the area under cultivation in each agricultural year.  
341 In the allocation of subsidized fertilizers, which are limited by quantity and budget  
342 constraints from the government, rural farmers should be prioritized over large landowners.  
343

#### 344 **6. Limitations**

345 Policies supporting agricultural producers in Iran mainly involve providing subsidies for  
346 production inputs and purchasing essential products, particularly wheat, at guaranteed prices by  
347 the government. Considering the approach taken in this study regarding the impact of agricultural  
348 support policies on the resilience of rural farmers, it may not be possible to assess the effectiveness  
349 of the policy of purchasing agricultural products at guaranteed prices in improving the livelihoods  
350 and resilience of rural farmers due to differences in eligible conditions.

351 Since no study has been done on the impact of the policy of purchasing agricultural products at  
352 guaranteed prices on the resilience of farmers in Iran, this could be an area of interest for  
353 researchers in the future.

#### 354 **7. Conflict of Interest**

355 The authors declare that the research was conducted in the absence of any commercial or financial  
356 relationships that could be construed as a potential conflict of interest.

#### 357 **8. Author Contributions**

358 ShZ: Writing- review & editing, Writing – original draft, Software, Resources, Data collection,  
359 Methodology, Analysis. MD: Review & editing, Conceptualization, Supervision. MDK: Review  
360 & editing, Conceptualization, Validation, Supervision. MSS: Review & editing,  
361 Conceptualization, Supervision.

#### 362 **9. Funding**

363 The authors declare that no financial support was received for the research, authorship and  
364 publication of this article.

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456

## 457 **11. Extended Abstract**

458 One of the essential goals of societies, primarily developing and underdeveloped countries, is to  
459 eradicate poverty and achieve sustainable development. As vulnerable individuals in various  
460 communities increasingly face various economic, environmental, and political challenges,  
461 governments and policymakers' pre-crisis management to increase the productivity of different  
462 economic sectors, such as the agricultural sector, is considered inevitable. The efficiency of the  
463 farm sector is not only crucial for ensuring food security in the country, but it will also affect the  
464 livelihoods, incomes, and resilience of rural smallholders. Given the above, the purpose of this  
465 study is to investigate the impact of agricultural support policies on the resilience of rural farmers  
466 in the Fariman region. In this regard, The Resilience Index Measurement and Analysis (RIMA)  
467 introduced by the FAO has been used to determine the resilience of rural farmers.

468 Additionally, the distribution of subsidized fertilizers to farmers as a common agricultural support  
469 policy in the country has been chosen. The impact of this agricultural support policy on the  
470 resilience of rural farmers has been estimated using the propensity score matching method in this  
471 study. The study area is the Hossein Abad Rekhneh Gol village, located in Fariman County, and  
472 the data were collected through documentation and questionnaires. The study results indicate that  
473 households eligible to receive subsidized fertilizers have higher resilience on average compared to  
474 households that are not eligible. One of the factors that have a significant impact on improving the  
475 yield of agricultural products, including wheat, is the use of chemical fertilizers (including  
476 nitrogen, phosphorus, and potassium). In the crop year in which the data was collected, these  
477 fertilizers were the only subsidized input distributed by the government to farmers. Due to the  
478 price difference between subsidized fertilizers and the market, many of the farmers studied who

479 were unable to receive this subsidy due to lack of agricultural water were unable to buy it in the  
480 market in cash, too. This can have a significant impact on reducing the yield of their products and  
481 consequently affect their resilience. So for the study area, it is recommended that rural smallholders  
482 be prioritized in the allocation of subsidized fertilizers, which is constrained by quantity and budget  
483 limitations imposed by the government, compared to large-scale farmers. Additionally, the number  
484 of agricultural wells available for rent to rural farmers should be increased as much as possible.

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<https://doi.org/10.22067/jead.2025.91359.1322>

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## چکیده

491

یکی از اهداف اساسی جوامع، به‌ویژه کشورهای در حال توسعه، ریشه‌کن کردن فقر و دستیابی به توسعه پایدار است. با توجه به اینکه افراد آسیب‌پذیر در جوامع

492

مختلف با چالش‌های اقتصادی، محیطی و سیاسی روبه‌رو هستند، مدیریت پیش از بحران توسط دولت‌ها و سیاست‌گذاران برای افزایش بهره‌وری بخش‌های

493

مختلف اقتصادی، از جمله بخش کشاورزی، امری اجتناب‌ناپذیر تلقی می‌شود. کارآیی بخش کشاورزی نه تنها برای تأمین امنیت غذایی کشور حیاتی است،

494

بلکه بر معیشت، درآمد و تاب‌آوری کشاورزان خرده‌مالک روستایی نیز تأثیر می‌گذارد. با توجه به موارد فوق، هدف این مطالعه بررسی تأثیر سیاست‌های حمایتی

495

کشاورزی بر تاب‌آوری کشاورزان روستایی در منطقه فریمان است. در این راستا، از شاخص سنجش و تحلیل تاب‌آوری (RIMA) که توسط سازمان غذا و

496

کشاورزی (FAO) معرفی شده است، برای تعیین تاب‌آوری کشاورزان روستایی استفاده شده است. علاوه بر این، توزیع کودهای یارانه‌ای به کشاورزان به عنوان

497

یک سیاست حمایتی رایج در کشور انتخاب شده است. تأثیر این سیاست حمایتی بر تاب‌آوری کشاورزان روستایی با استفاده از روش تطبیق نمره گرایش در این

498

مطالعه برآورد شده است. منطقه مطالعه، روستای حسین‌آباد رخنه‌گل در شهرستان فریمان است و داده‌ها از طریق اسناد و پرسش‌نامه جمع‌آوری شده‌اند. نتایج

499

مطالعه نشان می‌دهد که خانوارهای واجد شرایط دریافت کودهای یارانه‌ای، به‌طور متوسط از تاب‌آوری بالاتری نسبت به خانوارهای غیر واجد شرایط برخوردارند.

500

بر اساس یافته‌های پژوهش برای منطقه مطالعه، با توجه به محدودیت‌های بودجه‌ای و عرضه دولتی، کود یارانه‌ای باید در اولویت کشاورزان خرده‌مالک روستایی

501

قرار گیرد، نه عملیات‌های کشاورزی در مقیاس بزرگ. علاوه بر این، تعداد چاه‌های کشاورزی قابل اجاره برای کشاورزان روستایی باید به میزان قابل توجهی

502

افزایش یابد.

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**واژه‌های کلیدی:** سیاست‌های حمایتی کشاورزی، کشاورزان روستایی، تاب‌آوری، روش تطبیق نمره گرایش، ناامنی غذایی.

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